



FIVE-YEAR FINANCIAL FORECAST NOTES AND ASSUMPTIONS

For the Fiscal Years Ending June 30, 2019 through 2023

**Forecast Provided By
Dayton Public Schools
Treasurer's Office
Hiwot Abraha
Treasurer/CFO
May 28, 2019**

Dayton City School District

Montgomery County

Schedule of Revenues, Expenditures and Changes in Fund Balances
For the Fiscal Years Ended June 30, 2016, 2017 and 2018 Actual;
Forecasted Fiscal Years Ending June 30, 2019 Through 2023

	Actual				Average Change	Forecasted				
	Fiscal Year 2016	Fiscal Year 2017	Fiscal Year 2018	Fiscal Year 2019		Fiscal Year 2020	Fiscal Year 2021	Fiscal Year 2022	Fiscal Year 2023	
Revenues										
1.010 General Property Tax (Real Estate)	50,583,367	53,944,400	53,795,150	3.2%	53,089,927	53,138,043	53,194,946	53,251,115	53,299,553	
1.020 Tangible Personal Property	5,828,150	5,173,004	7,623,742	18.1%	7,502,315	7,946,150	8,081,250	8,216,350	8,351,450	
1.030 Income Tax	0	0	0	0.0%	0	0	0	0	0	
1.035 Unrestricted State Grants-in-Aid	154,461,320	166,912,648	171,934,650	5.5%	176,838,047	178,137,865	177,785,211	177,344,950	176,964,600	
1.040 Restricted State Grants-in-Aid	17,078,161	16,279,347	16,268,705	-2.4%	16,602,084	16,749,945	16,899,284	17,050,117	17,202,458	
1.045 Restricted Federal	0	0	0	0.0%	0	0	0	0	0	
1.050 Property Tax Allocation	10,388,568	7,995,665	7,414,897	-15.1%	7,319,182	7,356,223	7,360,694	7,365,178	7,367,564	
1.060 All Other Revenues	5,746,625	8,690,778	10,909,214	38.4%	8,899,778	8,977,790	9,056,583	9,136,164	9,216,540	
1.070 Total Revenues	244,086,191	258,995,842	267,946,358	4.8%	270,251,333	272,306,016	272,377,968	272,363,874	272,402,165	
Other Financing Sources										
2.010 Proceeds from Sale of Notes	-	-	-	0.0%	-	-	-	-	-	
2.020 State Emergency Loans and Advances	-	-	-	0.0%	-	-	-	-	-	
2.040 Operating Transfers-In	521	25,791	-	-2375.1%	13,000,000	-	-	-	-	
2.050 Advances-In	480,771	4,760,637	2,451,145	420.8%	1,903,789	1,250,000	825,000	825,000	825,000	
2.060 All Other Financing Sources	40,080	1,005,165	250,319	1166.4%	40,000	40,000	40,000	40,000	40,000	
2.070 Total Other Financing Sources	521,372	5,791,593	2,701,464	478.7%	14,943,789	1,290,000	865,000	865,000	865,000	
2.080 Total Revenues and Other Financing Sources	244,607,563	264,787,435	270,647,822	5.2%	285,195,122	273,596,016	273,242,968	273,228,874	273,267,165	
Expenditures										
3.010 Personal Services	86,830,403	92,237,900	88,834,337	1.3%	93,438,971	105,797,043	111,532,335	117,597,407	123,174,636	
3.020 Employees' Retirement/Insurance Benefits	35,612,768	36,973,725	34,904,544	-0.9%	37,196,368	40,229,300	42,658,798	45,128,463	47,617,169	
3.030 Purchased Services	97,206,366	102,826,246	103,555,185	3.2%	105,677,083	116,327,779	119,284,080	123,179,698	127,218,272	
3.040 Supplies and Materials	4,001,363	4,840,581	6,210,459	24.6%	6,035,189	6,841,245	7,046,481	7,257,875	7,475,611	
3.050 Capital Outlay	576,007	3,048,054	1,135,830	183.2%	7,206,999	25,449,577	27,949,577	28,449,577	11,450,000	
3.060 Intergovernmental	-	-	-	0.0%	-	-	-	-	-	
Debt Service:										
4.010 Principal-All (Historical Only)	-	-	-	0.0%	-	-	-	-	-	
4.020 Principal-Notes	-	-	-	0.0%	-	-	-	-	-	
4.030 Principal-State Loans	-	-	-	0.0%	-	-	-	-	-	
4.040 Principal-State Advancements	-	-	-	0.0%	-	-	-	-	-	
4.050 Principal-HB 264 Loans	-	-	-	0.0%	-	-	-	-	-	
4.055 Principal-Other	-	-	1,045,319	0.0%	1,045,319	1,045,319	1,045,319	1,045,319	1,045,319	
4.060 Interest and Fiscal Charges	-	-	148,954	0.0%	\$121,815	\$99,608	\$76,941	\$76,941	\$76,941	
4.300 Other Objects	2,246,906	2,150,540	2,121,016	-2.8%	4,934,725	3,061,307	3,139,077	3,219,069	3,301,349	
4.500 Total Expenditures	226,473,813	242,077,046	237,955,642	2.6%	255,656,469	\$298,851,178	312,732,609	325,954,349	321,359,297	
Other Financing Uses										
5.010 Operating Transfers-Out	-	10	-	0.0%	\$0	\$0	\$0	\$0	\$0	
5.020 Advances-Out	858,275	6,318,506	3,438,789	295.3%	1,250,000	1,250,000	825,000	825,000	825,000	
5.030 All Other Financing Uses	0	144	0	0.0%	\$0	\$0	\$0	\$0	\$0	
5.040 Total Other Financing Uses	858,275	6,318,660	3,438,789	295.3%	1,250,000	1,250,000	825,000	825,000	825,000	
5.050 Total Expenditures and Other Financing Uses	227,332,088	248,395,706	241,394,431	3.2%	256,906,469	300,101,178	313,557,609	326,779,349	322,184,297	
6.010 Excess of Revenues and Other Financing Sources over (under) Expenditures and Other Financing Uses	17,275,475	16,391,729	29,253,391	36.7%	28,288,653	(26,505,162)	(40,314,641)	(53,550,475)	(48,917,132)	
7.010 Cash Balance July 1 - Excluding Proposed Renewal/Replacement and New Levies	15,561,422	32,836,897	49,228,626	80.5%	78,482,017	106,770,670	80,265,507	39,950,867	(13,599,608)	
7.020 Cash Balance June 30	32,836,897	49,228,626	78,482,017	54.7%	106,770,670	80,265,507	39,950,867	(13,599,608)	(62,516,740)	
8.010 Estimated Encumbrances June 30	5,436,711	4,209,400	6,360,410	14.3%	6,500,000	5,000,000	5,000,000	5,000,000	5,000,000	

Dayton City School District

Montgomery County

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For the Fiscal Years Ended June 30, 2016, 2017 and 2018 Actual;
Forecasted Fiscal Years Ending June 30, 2019 Through 2023

	Actual				Average Change	Forecasted				
	Fiscal Year 2016	Fiscal Year 2017	Fiscal Year 2018			Fiscal Year 2019	Fiscal Year 2020	Fiscal Year 2021	Fiscal Year 2022	Fiscal Year 2023
Reservation of Fund Balance										
9.010 Textbooks and Instructional Materials	-	-	-	0.0%	-	-	-	-	-	-
9.020 Capital Improvements	-	-	-	0.0%	-	-	-	-	-	-
9.030 Budget Reserve	-	-	-	0.0%	29,885,118	31,273,261	32,595,435	32,135,930	32,135,930	
9.040 DPIA	-	-	-	0.0%	-	-	-	-	-	
9.045 Fiscal Stabilization	-	-	-	0.0%	-	-	-	-	-	
9.050 Debt Service	-	-	-	0.0%	-	-	-	-	-	
9.060 Property Tax Advances	-	-	-	0.0%	-	-	-	-	-	
9.070 Bus Purchases	-	-	-	0.0%	-	-	-	-	-	
9.080 <i>Subtotal</i>	-	-	-	0.0%	29,885,118	31,273,261	32,595,435	32,135,930	32,135,930	
<i>Fund Balance June 30 for</i>										
10.010 <i>Certification of Appropriations</i>	27,400,186	45,019,226	72,121,607	62.3%	70,385,552	43,992,247	2,355,432	(50,735,538)	(99,652,670)	
Revenue from Replacement/Renewal Levies										
11.010 Income Tax - Renewal				0.0%	-	-	-	-	-	
11.020 Property Tax - Renewal or Replacement				0.0%	-	-	-	-	-	
11.300 Cumulative Balance of Renewal Levies				0.0%	-	-	-	-	-	
12.010 <i>Fund Balance June 30 for Certification of Contracts, Salary Schedules and Other Obligations</i>	27,400,186	45,019,226	72,121,607	62.3%	70,385,552	43,992,247	2,355,432	(50,735,538)	(99,652,670)	
Revenue from New Levies										
13.010 Income Tax - New				0.0%	-	-	-	-	-	
13.020 Property Tax - New				0.0%	-	-	-	-	-	
13.030 Cumulative Balance of New Levies	-	-	-	0.0%	-	-	-	-	-	
14.010 Revenue from Future State Advancements				0.0%	-	-	-	-	-	
15.010 <i>Unreserved Fund Balance June 30</i>	27,400,186	45,019,226	72,121,607	62.3%	70,385,552	43,992,247	2,355,432	(50,735,538)	(99,652,670)	

Dayton Public School District –Montgomery County
Notes to the Five Year Forecast
General Fund Only
May 28, 2019

Introduction to the Five Year Forecast

For fiscal year 2019 (July 1, 2018 – June 30, 2019) school districts in Ohio are required to file a five (5) year financial forecast by October 31 2018, and May 31, 2019. HB87, effective November 1, 2018, will change the filing date from October 31, to November 30 beginning with the November filing in 2019. The May 31 filing date will remain unchanged. The five-year forecast includes three years of actual and five years of projected general fund revenues and expenditures. Fiscal year 2019 (July 1, 2018-June 30, 2019) is the first year of the five year forecast and is considered the baseline year. Our forecast is being updated to reflect the most current economic data available to us for the May 2019 filing.

May 2019 Updates:

Revenues:

The overview of revenues shows that we are substantially on target with original estimates at this point in the year. Total General Fund revenues (line 1.07) are estimated to be \$270,251,333 or .13% higher than the October forecasted amount of \$269,903,812. This indicates the October forecast was 99.87% accurate.

The increase in revenue estimate is mostly affected by a slight increase in real estate taxes due to additional public utility personal property tax collections as values were up \$7.4 million more than estimated. The increase will have a positive effect on revenues through the entire forecast period.

All other areas of revenue are tracking as anticipated for FY19.

Expenditures:

Total General Fund expenditures (line 4.5) are estimated to be \$255,656,469 for FY19 which is below the original estimate of \$266,732.862 in the October forecast. All expenditure lines are below projections, total expenditures are estimated at \$11.1 million under budget or 4.15%. The FY estimates have been built around the budgetary process with the administration.

Unreserved Ending Cash Balance:

With revenues increasing slightly over estimates and expenditures ending below estimates, our ending unreserved cash balance June 30, 2019 is anticipated to be roughly \$106.8 million. The ending unreserved cash balance on Line 15.010 of the forecast is anticipated to be a positive accumulative balance through 2021 if assumptions we have made for state aid in future state budgets remain close to our estimates.

Forecast Risks and Uncertainty:

A five year financial forecast has risks and uncertainty not only due to economic uncertainties but also due to state legislative changes that will occur in the spring of 2019 and 2021 due to deliberation of the next two (2) state biennium budgets for FY20-21 and FY22-23, both of which affect this five year forecast. We have estimated revenues and expenses based on the best data available to us at the time of this forecast. The items below give a short description of the current issues and how they may affect our forecast long term:

- I. Montgomery County experienced a reappraisal update in the 2017 tax year to be collected in 2018. The 2017 update decreased Class I residential property by .55%, but Class II commercial property fell by .71% and overall values fell by .16%. A full reappraisal will occurred in tax year 2020 for collection in 2021. At that time Class I property is expected to increase by \$2.3 million or .25% and Class II property

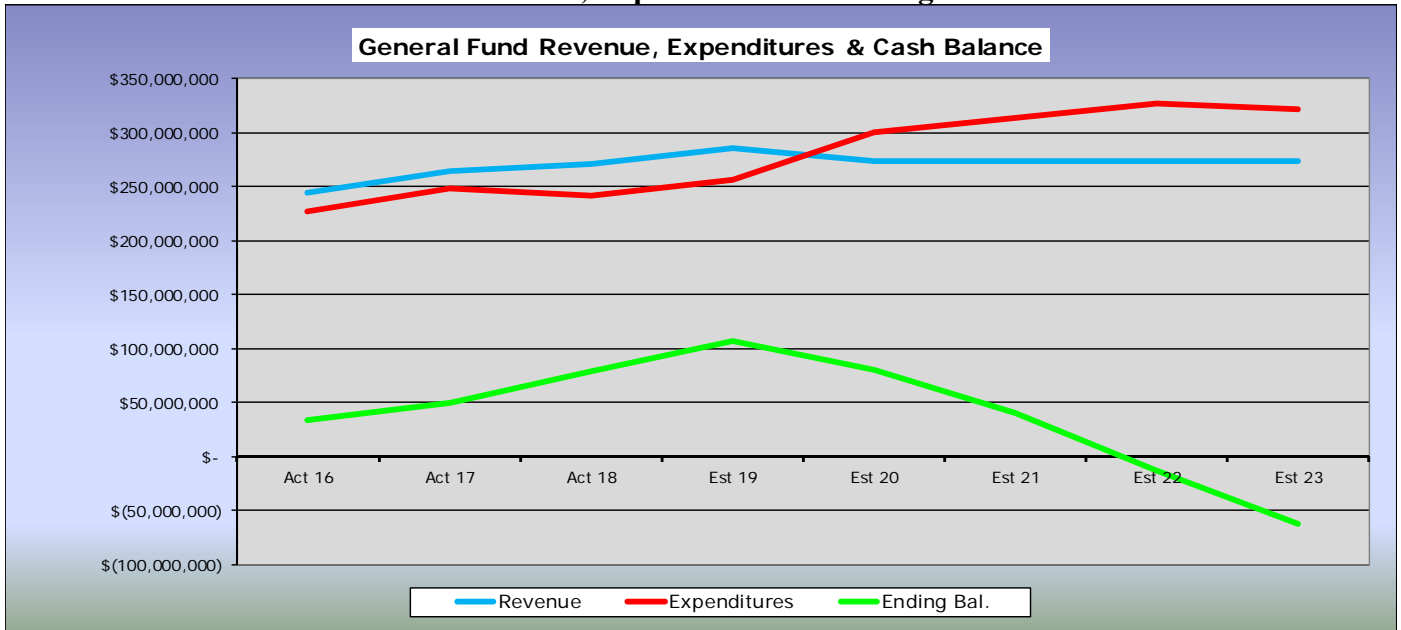
to remain unchanged. Our total overall property values are expected to increase in 2020 by .17% or \$2.55 million in 2020.

We believe the decrease in values which has occurred since the 2008 recession has bottomed out with the 2017 update and the next full reappraisal in 2020 should show some slight gains in values. There is however always a minor risk that the district could sustain a reduction in values in the next appraisal update but we do not anticipate that at this time.

- II. The State Budget represents a little over 74% of district revenues and is an area of risk to revenue. The future risk comes in FY20 and beyond if the state economy worsens or if the funding formula in future state budgets reduce funding to our district. There are two future State Biennium Budgets covering the period from FY20-21 and FY22-23 in this forecast. Future uncertainty in both the state foundation funding formula and the state's economy makes this area an elevated risk to district funding long range through FY23. We have projected our state funding to be inline with our current estimates through FY23 which we feel are conservative and should be close to whatever the state approves for the FY20-21 biennium. We will make adjustments to the forecast in November when factual data is available following adoption of the state budget in late June 2019.
- III. There are many provisions in the current state budget bill HB49 that will continue to draw funds from our district through continuing school choice programs such as College Credit Plus, Community Schools, Open enrollment and increases in amounts deducted from our state aid in the 2018-19 school years. College Credit Plus costs continue to increase as this program becomes more understood. These are examples of new choice programs that will continue to cost the district money. Expansion or creation of programs such as these exposes the district to new expenditures that are not currently in the forecast. We are monitoring any new threats to our state aid and increased costs very closely.
- IV. Labor relations in our district have been amicable with all parties working for the best interest of students and realizing the resource challenges we face. We believe as we move forward our positive working relationship will continue and will only grow stronger.

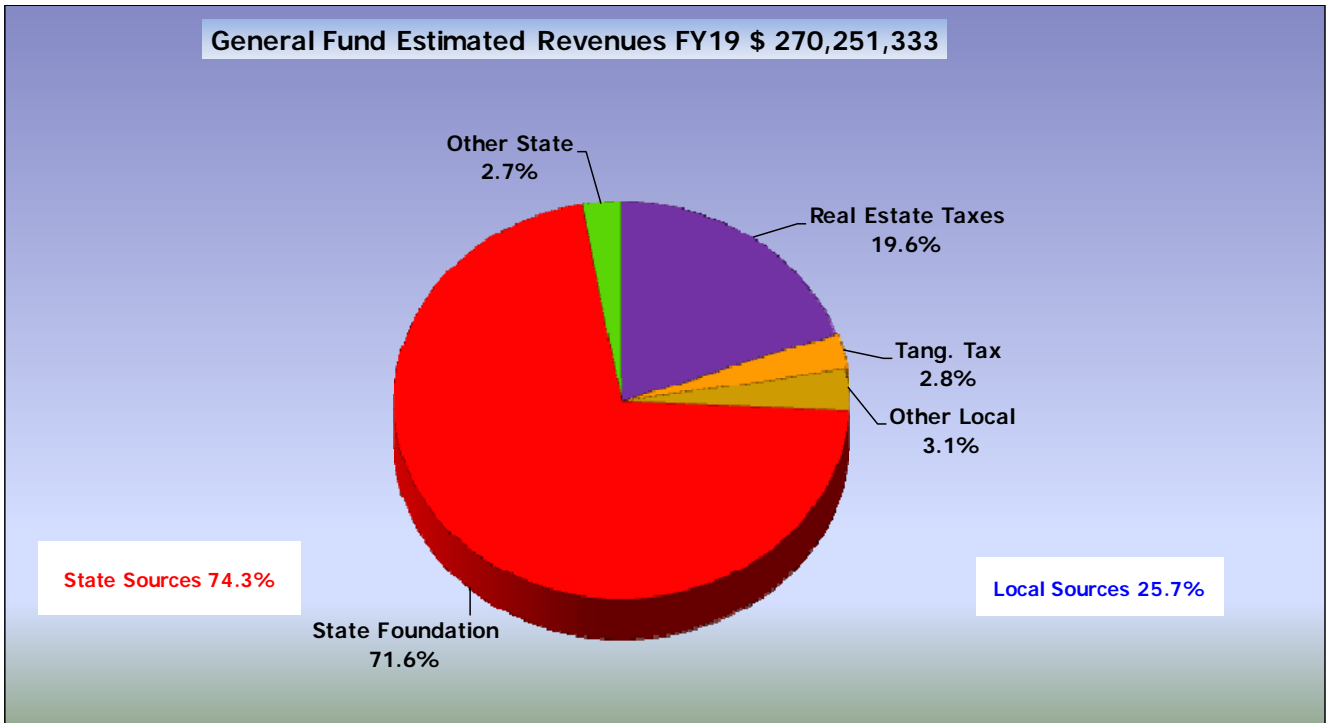
The major categories of revenue and expenditures on the forecast are noted below in the headings to make it easier to reference the assumptions made for the forecast item. It should be of assistance to the reader to review the assumptions noted below in understanding the overall financial forecast for our district. If you would like further information please feel free to contact me Hiwot Abraha, Treasurer/CFO of Dayton City School District.

General Fund Revenue, Expenditure and Ending Cash Balance:



Revenue Assumptions

Estimated General Fund Revenues:



Real Estate Value Assumptions – Line # 1.010

Property Values are established each year by the County Auditor based on new construction, demolitions, BOR/BTA activity. Montgomery County experienced a reappraisal update in the 2017 tax year to be collected in 2018. The 2017 update increased Class I residential property by .55%, but Class II commercial property fell by .71% and overall values fell by .16%. A full reappraisal will occur in tax year 2020 for collection in 2021. At that time Class I property is expected to increase by \$2.3 million or .25% and Class II property to remain

unchanged. Our total overall property values are expected to increase in 2020 by .17% or \$2.55 million in 2020.

We believe the decrease in values which has occurred since the 2008 recession has bottomed out with the 2017 update and the next full reappraisal in 2020 should show some slight gains in values. There is however always a minor risk that the district could sustain a reduction in values in the next appraisal update but we do not anticipate that at this time.

Public Utility Personal Property (PUPP) grew in Tax Year 2018 by \$9.41 million due to reinvestments being made by utilities statewide. This will increase revenue long range for the district.

ESTIMATED ASSESSED VALUE (AV) BY COLLECTION YEARS

<u>Classification</u>	Actual	Estimated	Estimated	Estimated	Estimated
	TAX YEAR2018	TAX YEAR2019	TAX YEAR2020	TAX YEAR2021	TAX YEAR2022
	<u>COLLECT 2019</u>	<u>COLLECT 2020</u>	<u>COLLECT 2021</u>	<u>COLLECT 2022</u>	<u>COLLECT 2023</u>
Res./Ag.	\$903,068,480	\$900,968,480	\$901,120,901	\$899,020,901	\$896,920,901
Comm./Ind.	\$412,692,380	\$413,092,380	\$413,492,380	\$413,892,380	\$414,292,380
Public Utility Personal Property (PUPP)	\$116,633,600	\$118,633,600	\$120,633,600	\$122,633,600	\$124,633,600
Tangible Personal Property (TPP)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Total Assessed Value	<u>\$1,432,394,460</u>	<u>\$1,432,694,460</u>	<u>\$1,435,246,881</u>	<u>\$1,435,546,881</u>	<u>\$1,435,846,881</u>

ESTIMATED REAL ESTATE TAX (Line #1.010)

<u>Source</u>	FY19	FY20	FY21	FY22	FY23
General Property Taxes	<u>\$53,089,927</u>	<u>\$53,138,043</u>	<u>\$53,194,946</u>	<u>\$53,251,115</u>	<u>\$53,299,553</u>

Property tax levies are estimated to be collected at 87% of the annual amount. This allows an 13% current delinquency. Typically, 52.5% of the new residential/agriculture (Res/Ag) and commercial/industrial (Comm/Ind) is expected to be collected in the February tax settlements and 47.5% is expected to be collected in the August tax settlements.

In FY19 we expect real estate taxes to be lower than what we collected in FY18 due to an abnormally high collection of taxes in the first half (February 2018) settlement in 2018 caused by changes made December 2017 federal tax laws limiting the deductibility of state and local taxes (SALT taxes) in calendar year 2018. The new tax code which became effective January 1, 2018 will limit deduction of SALT taxes to \$10,000 annually. Several tax payers paid all or an estimate of their 2018 taxes in December 2017 in order to take these deductions on their 2017 federal taxes which were not limited to \$10,000. This resulted in our first half settlement in 2018 being an estimated \$800,000 higher than it should have been. Note, this was not additional new taxes, these advance payments for 2018 will be deducted from the second half settlement (August 2018). This will result in FY18 taxes being higher on the forecast and FY19 appearing lower, as deducting the advanced payment portion of taxes from the second half 2018 collection falls into fiscal year 2019. By fiscal year 2020 tax collections should return to normal collection amounts for the first and second half settlements.

Renewal and Replacement Levies – Line #11.02

All levies are currently continuing.

New Tax Levies – Line #13.030

No new levies are modeled in this forecast.

Estimated Tangible Personal Tax & PUPP Tax – Line#1.020

The phase out of tangible personal property tax (TPP), as noted earlier, began in fiscal year 2006. The TPP was eliminated after fiscal year 2011. Any revenues received in this line are Public Utility Personal Property (PUPP) taxes which are collected at the districts’ gross tax rates not subject to reduction factors. Public utility tax settlements (PUPP) are estimated to be received 50% in February and 50% in August.

<u>Source</u>	FY19	FY20	FY21	FY22	FY23
TPP & PUPP Tax Revenues	<u>\$7,502,315</u>	<u>\$7,946,150</u>	<u>\$8,081,250</u>	<u>\$8,216,350</u>	<u>\$8,351,450</u>

Other Local Revenues – Line #1.060

Open enrollment is expected to remain stable or a slight increase. In addition to increases in open enrollment revenue, we have budgeted increases in tuition reimbursement for court placed students. An overall increase of 1% is factored through FY 2023. Medicaid revenue has experienced an increase over the past several years and is expected to continue to increase throughout the forecast.

Interest income will increase or decrease as the cash position of the General Fund fluctuates over the forecast period. The district’s balances available for investment vary month to month due to cash flow needs. The sharply reduced interest rates will lower investment earnings; however increased fund balance will assist in growth of this revenue source as well as providing the opportunity for longer term investment to increase the yield. Security of the public funds collected by the district is the top priority of the treasurer’s office.

<u>Source</u>	FY19	FY20	FY21	FY22	FY23
Tuitions	\$1,684,645	\$1,701,491	\$1,718,506	\$1,735,691	\$1,753,048
Interest	1,098,169	1,098,169	1,098,169	1,098,169	1,098,169
Medicaid, ROTC & Erate	1,937,039	1,956,406	1,975,967	1,995,724	2,015,678
Rentals	79,925	80,724	81,531	82,346	83,169
Other Income	<u>4,100,000</u>	<u>4,141,000</u>	<u>4,182,410</u>	<u>4,224,234</u>	<u>4,266,476</u>
Total Line # 1.060	<u>\$8,899,778</u>	<u>\$8,977,790</u>	<u>\$9,056,583</u>	<u>\$9,136,164</u>	<u>\$9,216,540</u>

State Foundation Revenue Estimates

A) Unrestricted State Foundation & Casino Revenue – Line #1.035

The amounts estimated for state funding are based on component computations from the most recent State Foundation Payment Report for FY19. We are projected to be a CAP district regarding state funding in FY19, which means the district will receive the less the full amount of funding that the state formula calculates that we should be receiving.

The current formula continues to use the State Share Index (SSI) as a key district wealth measure. The SSI is the formula’s measure of a district’s capacity to raise local revenue. The higher a district’s ability to raise taxes based on wealth, the lower the SSI will be and vice versa. The index is derived from a district’s wealth index, which is based on a valuation index and for certain districts, an income index. Property wealth per pupil is still the major factor in the SSI. Generally, the higher the property valuation per pupil, the lower a district’s SSI and therefore the percentage of state aid. The SSI for FY18 and FY19 will be calculated using Tax Year 2014, 2015, and 2016 average assessed values for the district. It will be calculated once for both fiscal year 18 and 19. The

SSI is applied to the per pupil opportunity grant calculation and many of the other categorical funding items in the state foundation formula as noted below:

- 1) Opportunity Grant – Per pupil amount increased .17% from \$6,000 in FY17 to \$6,010 in FY18 and .17% to \$6,020 in FY19. Well below inflation rates.
- 2) Targeted Assistance – Tier I based on wealth and Tier II based on percentage of district agricultural assessed value. Higher the percentage of agricultural value, higher the targeted assistance.
- 3) Special Education Additional Aid – Based on six (6) weighted funding categories of disability.
- 4) Limited English Proficiency – Based on three (3) funded categories based on time student enrolled in schools.
- 5) Economically Disadvantaged Aid- Based on number and concentration of economically disadvantaged students compared to state average.
- 6) K-3 Literacy Funds - Based on district K-3 average daily membership and two funded Tiers.
- 7) Gifted Funds –Based on average daily membership at \$5.05 in FY18 & FY19.
- 8) Career-Technical Education Funds – Based on career technical average daily membership and five (5) weighted funding categories students enrolled in. Funding guaranteed at FY17 levels individually and is in addition to the Cap in FY18 and FY19.
- 9) Transportation Aid – Funding based on total ridership rather than qualifying ridership in determining statewide cost per rider. Reduces state minimum share from 50% to 37.5% in FY18 and 25% in FY19.

The current funding model continues additional funds that can be earned by a district or is intended to help a district who has an undue burden or inability to raise local revenue; however, some items are now included in the CAP amount paid districts to reduce state costs:

- 1) Capacity Aid – Provides additional funding for districts where income generated for one mill of property tax is below the state median for what is generated. Included in FY18 and FY19 Guarantee payments and moved to be inside the Cap amount for districts. Not in addition to the Cap payments.
- 2) Transportation Supplement – Provides additional funding for districts with rider density (riders per square mile) less than 35 students in FY18 and 50 in FY19. Provides additional funding based on rider density and the number of miles driven by the school buses. Included in FY18 and FY19 Guarantee payments and moved to be inside the Cap amount for districts. Not in addition to the Cap payments.
- 3) 3rd Grade Reading Proficiency Bonus - Provides a bonus to districts based on third grade reading results, is included in FY18 & FY19 guarantee at FY17 levels and is in addition to the Cap payments.
- 4) High School Graduation Rate Bonus - Provides a bonus to districts based on high school graduation rates up to approximately \$450 per student and is included in FY18 & FY19 guarantee at FY17 levels and is in addition to the Cap payments.

Gain Cap Funded Districts- For the first time HB49 has created tiers of funding for districts that are on the funding cap (or limit) based on the amount of student ADM growth. Generally, if a district is a “Cap” district the state formula calculates that a district is owed more than they are being paid. The Cap grew 7.5% in FY16 and FY17 from the FY15 levels. There are now funding tiers established for Cap districts based on three (3) year average ADM growth for the period FY14-FY16. The Cap will generally be 3% additional funding in FY18 and FY19 from the FY17 levels, with the following exceptions:

- 1) If average ADM from FY14 to FY16 is 5.5% or greater in FY18 or 6% greater in FY19, the gain cap is set at 5.5% or 6% respectively, of the district’s previous year state aid. Cap limits will include Capacity Aid and Transportation Supplement payments which limit the state’s increased payment.
- 2) If average ADM from FY14 to FY16 is between 3% and 5.5% in FY18, or between 3% and 6% in FY19, the gain cap is set at a scaled amount between 3% and 5.5% and 3% and 6% respectively, of

the district's previous year state aid. Cap limit will include Capacity Aid and Transportation Supplement payments which limit the state's increased payment.

Our district is anticipated to be a 3% gain Cap district in FY20, and depending on the new state funding formula in the next biennium budget, become a Formula funded district FY21-23.

Our current SFPR estimates for FY19 are using April #2 SFPR average daily membership (ADM) and decreasing by 50 students each year through FY23. Beginning in FY16, the state changed the way it measures student ADM. Student counts are now supposed to be updated October 31, March 31, and June 30 of the fiscal year. In most cases the district will not know its actual student funded ADM until the end of June 2019, and then there will be adjustments into the succeeding fiscal year.

Current FY20-21 State Biennium Budget Deliberations on School Funding

Current state biennium budget deliberations for FY20 -21 include two (2) school funding methodologies. One proposed by the new Governor contained in HB166, and the second is a proposal from two legislators referred to as the Cupp/Patterson School Funding Work Group plan.

The Governor has proposed guaranteeing all school districts their net state funding received in FY19 and giving all districts new money restricted for use on defined areas in Student Wellness and Student Success. This proposal would distribute these new funds using federal poverty data and actual number of students educated in each district, as opposed to a state created state share index that measures district wealth and average daily membership (ADM) to statewide comparisons to distribute current funds. The new formula for Student Wellness and Success Funding proposed by the Governor would send new money to all districts in Ohio without regard to their being designated as a CAP, Guarantee or Formula district as the current state funding formula determines.

The Cupp/Patterson proposal creates another complicated funding formula that tries to identify what it costs to educate each student based on each districts unique circumstances and it would also fund schools on actual enrollment and not ADM. Under this proposal not every district in Ohio would get new net money and it would cost the state significantly more than the Governor's proposal over the new biennium.

We believe our current state funding estimates for FY20-23 are reasonable and that we will adjust the forecast in November when we actually have authoritative data when the budget has been approved in late June 2019.

Casino Revenue

On November 3, 2009 Ohio voters passed the Ohio casino ballot issue. This issue allowed for the opening of four (4) casinos one each in Cleveland, Toledo, Columbus and Cincinnati. Thirty-three percent (33%) of the gross casino revenue will be collected as a tax. School districts will receive 34% of the 33% GCR that will be paid into a student fund at the state level. These funds will be distributed to school districts on the 31st of January and August each year which began for the first time on January 31, 2013.

The state indicated recently that revenues from casinos are not growing robustly as originally predicted but are still growing slowly as the economy has improved. Actual numbers generated for FY18 statewide were 1,791,647 students at \$51.37 per pupil. That is a decline of 4 tenths of 1% percent from the prior year. For FY19-23 we estimated another 4 tenths of 1% decline in pupils to 1,784,480 and GCR increasing to \$92.9 million or \$52 per pupil. We will increase estimates for out years when actual casino revenues show signs of stronger increases.

A) Unrestricted State Foundation Revenue – Line #1.035

<u>Source</u>	<u>FY19</u>	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>
Basic Aid-Unrestricted	\$174,266,550	\$175,564,593	\$175,210,283	\$174,768,463	\$174,386,654
Additional Aid Items	\$1,920,120	\$1,920,120	\$1,920,120	\$1,920,120	\$1,920,120
Basic Aid-Unrestricted Subtotal	<u>\$176,186,670</u>	<u>\$177,484,713</u>	<u>\$177,130,403</u>	<u>\$176,688,583</u>	<u>\$176,306,774</u>
Ohio Casino Commission ODT	<u>\$651,377</u>	<u>\$653,152</u>	<u>\$654,808</u>	<u>\$656,367</u>	<u>\$657,826</u>
Total Unrestricted State Aid Line # 1.035	<u>\$176,838,047</u>	<u>\$178,137,865</u>	<u>\$177,785,211</u>	<u>\$177,344,950</u>	<u>\$176,964,600</u>

B) Restricted State Revenues – Line # 1.040

HB64 continues funding two restricted sources of revenues to school district which are Economic Disadvantaged Funding and Career Technical Education funding. We have incorporated this amount into the restricted aid amount in Line # 1.04 throughout the forecast.

<u>Source</u>	<u>FY19</u>	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>
Economically Disadvantaged Aid	\$14,786,055	\$14,933,916	\$15,083,255	\$15,234,088	\$15,386,429
Career Tech - Restricted	<u>\$1,816,029</u>	<u>\$1,816,029</u>	<u>\$1,816,029</u>	<u>\$1,816,029</u>	<u>\$1,816,029</u>
Total Restricted State Revenues Line #1.040	<u>\$16,602,084</u>	<u>\$16,749,945</u>	<u>\$16,899,284</u>	<u>\$17,050,117</u>	<u>\$17,202,458</u>

C) Restricted Federal Grants in Aid – line #1.045

No amounts are included in the forecasted years 2019 through 2023.

<u>Summary of State Foundaton Revenues</u>	<u>FY19</u>	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>
Unrestricted Line # 1.035	\$176,838,047	\$178,137,865	\$177,785,211	\$177,344,950	\$176,964,600
Restricted Line # 1.040	\$16,602,084	\$16,749,945	\$16,899,284	\$17,050,117	\$17,202,458
Rest. Fed. Grants - SFSF & Ed Jobs Line #1.045	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Total State Foundation Revenue	<u>\$193,440,131</u>	<u>\$194,887,810</u>	<u>\$194,684,495</u>	<u>\$194,395,067</u>	<u>\$194,167,058</u>

State Taxes Reimbursement/Property Tax Allocation

a) Rollback and Homestead Reimbursement

Rollback funds are reimbursements paid to the district from Ohio for tax credits given owner occupied residences equaling 12.5% of the gross property taxes charged residential taxpayers on tax levies passed prior to September 29, 2013. HB59 eliminated the 10% and 2.5% rollback on new levies approved after September 29, 2013 which is the effective date of HB59. HB66, the FY06-07 budget bill, previously eliminated 10% rollback on Class II (commercial and industrial) property.

Homestead Exemptions are credits paid to the district from the state of Ohio for qualified elderly and disabled. In 2007, HB119 expanded the Homestead Exemption for all seniors 65 years of age or older or who are disabled regardless of income. Effective September 29, 2013, HB59 changed the requirement for Homestead Exemptions. Individual taxpayers who do not currently have their Homestead Exemption approved or those who do not get a new application approved for tax year 2013, and who become eligible thereafter will only receive a Homestead Exemption if they meet the income qualifications. Taxpayers who currently have their Homestead Exemption as of September 29, 2013 will not lose it going forward and will not have to meet the new income qualification. The result of HB59 is that homestead reimbursements have decreased from previous levels and like the rollback reimbursements above, the state is increasing the tax burden on our local taxpayers.

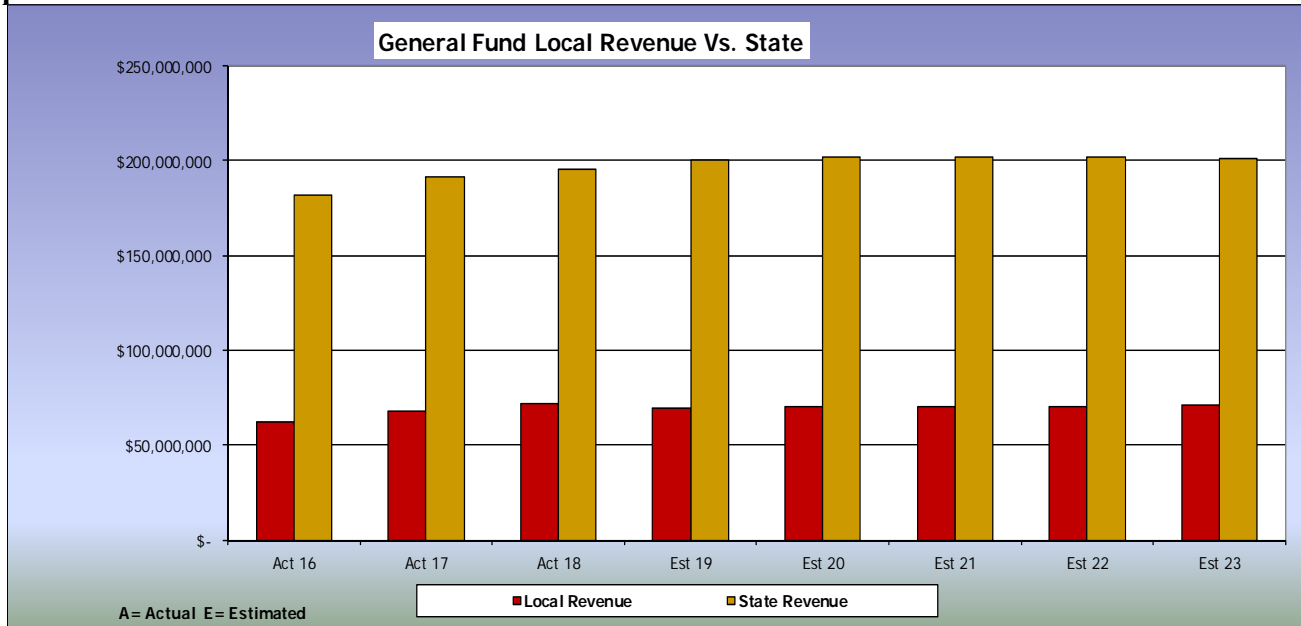
b) Tangible Personal Property Reimbursements – Fixed Rate

The District no longer receives fixed rate TPP reimbursements.

Summary of State Tax Reimbursement – Line #1.050

<u>Source</u>	FY19	FY20	FY21	FY22	FY23
Rollback and Homestead	<u>\$7,319,182</u>	<u>\$7,356,223</u>	<u>\$7,360,694</u>	<u>\$7,365,178</u>	<u>\$7,367,564</u>

Comparison of Local Revenue and State Revenue:



Short-Term Borrowing – Lines #2.010 & Line #2.020

There is no short term borrowing planned for in this forecast at this time from any sources.

Transfers In / Return of Advances – Line #2.040 & Line #2.050

These are non-operating revenues which are the repayment of short term loans to other funds during the previous fiscal year and reimbursements for expenses incurred in the previous fiscal year. All advances during the current year are planned to be returned in the succeeding fiscal year. The transfer of funds in FY19 is \$13 million from the Self -Insurance Fund (024) that was recommended by the auditor of states office and approved by the Ohio Tax Commissioner on June 22, 2018. This is a onetime event.

<u>Source</u>	FY19	FY20	FY21	FY22	FY23
Transfers In - Line 2.040	\$13,000,000	\$0	\$0	\$0	\$0
Advance Returns - Line 2.050	<u>\$1,903,789</u>	<u>\$1,250,000</u>	<u>\$825,000</u>	<u>\$825,000</u>	<u>\$825,000</u>
Total Transfer & Advances In	<u>\$14,903,789</u>	<u>\$1,250,000</u>	<u>\$825,000</u>	<u>\$825,000</u>	<u>\$825,000</u>

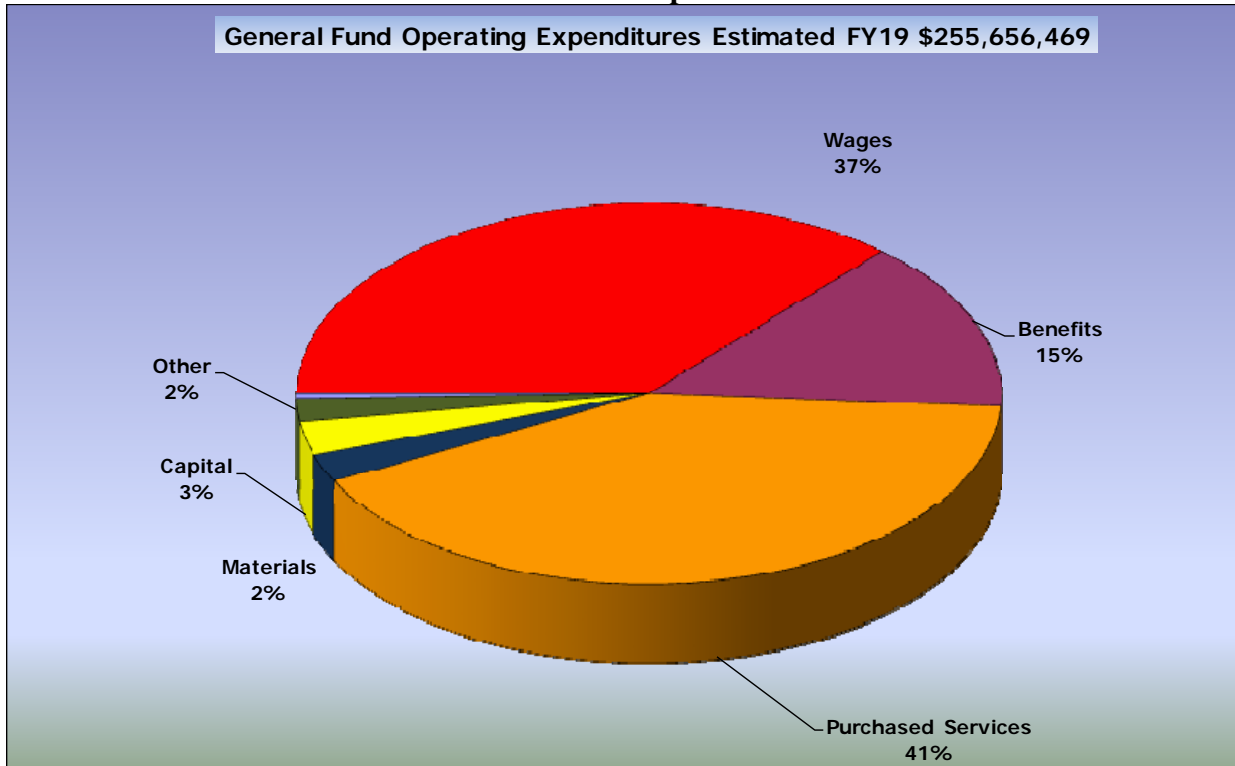
All Other Financial Sources – Line #2.060

The amount reflected in refund of prior year expenditures line for FY18 reports the \$27,000 for BWC rebate and other miscellaneous refunds.

	FY19	FY20	FY21	FY22	FY23
Refund of prior years expenditures	<u>\$40,000</u>	<u>\$40,000</u>	<u>\$40,000</u>	<u>\$40,000</u>	<u>\$40,000</u>

Expenditures Assumptions

Estimated General Fund Expenditures for FY19:



Wages – Line #3.010

The expenditures in this category are for salaries and wages for services rendered for all union and non-union employees. In addition to cost of living wage increases, a majority of employees who are paid on a salary schedule receive vertical step increases based on years of experience. Additionally, certified staff can move horizontally between ranges on the salary schedule by furthering their education (i.e. Bachelor's Degree to Master's Degree, etc.). Union employees are represented by eleven different associations. Professional staff members are represented by the Dayton Education Association (DEA). In August 2017, DEA and the District approved a new Master Contract effective through June 30, 2019 and also in May 2018 a continuation contract was approved through June 30, 2020. The other ten bargaining units' contracts also approved effective July 1, 2017 through June 30, 2020. Wages were lower than planned in FY18 due to over 100 positions remaining unfilled, for FY19 we hired an additional 32 staff members and will continue to look for additional qualified educators to join our team. We have increased the wage increases to retain and attract additional high quality staff at all levels of the organization. Additional dollars are budget for behavioral monitoring in align with the current status of HB166, the state biennium budget.

<u>Source</u>	FY19	FY20	FY21	FY22	FY23
Base Wages	\$84,898,507	\$89,503,141	\$99,744,213	\$105,479,505	\$111,544,577
Contractual Increases	4,604,634	9,174,072	5,735,292	6,065,072	5,577,229
Growth	\$0	\$1,067,000	\$0	\$0	\$0
Substitutes and Temporaries	1,707,477	3,824,477	3,824,477	3,824,477	3,824,477
Supplemental/Overtime	2,228,353	2,228,353	2,228,353	2,228,353	2,228,353
Staff Reductions	\$0	\$0	\$0	\$0	\$0
Total Wages Line 3.010	<u>\$93,438,971</u>	<u>\$105,797,043</u>	<u>\$111,532,335</u>	<u>\$117,597,407</u>	<u>\$123,174,636</u>

Fringe Benefits Estimates Line 3.02

This area of the forecast captures all costs associated with benefits and retirement costs, which all except health insurance are directly related to the wages paid.

A) STRS/SERS

The district pays 14% of each dollar paid in wages to either the State Teachers Retirement System or the School Employees Retirement System as required by Ohio law. In addition, SERS Levies a surcharge for part time employees who earn less than \$35,800. There is a cap of 2% of total district payroll. In addition, SERS cannot collect more than 1.5% of the total statewide payroll.

B) Insurance

Health care coverage is provided for employees on a self-insured basis up to stop loss limit of \$350,000 specific claim. Claims are funded based upon per employee charge. The district contributes 85% of the medical premium for full time staff and less for part time staff. The district also contributes 90% of the dental and vision premiums. The health insurance plan is administered as a high deductible health plan (HDHP) with a health savings account (HSA). The board's contribution to the health savings account \$750 for single plan and \$1,500 for a family plan. The estimated increases for medical, vision and dental insurance are 6.0% for benefit year 2019-2023. The above increases include adjustments for inflation, historical trends and the function of the health insurance committee to maintain control of costs. Vision was added to the last labor agreement.

Patient Protection and Affordable Care Act (PPACA) Costs- the **Patient Protection and Affordable Care Act (PPACA)** commonly called **Obamacare** or the **Affordable Care Act (ACA)**, is a United States federal statute signed into law by President Barack Obama on March 23, 2010. We are not certain what these added costs may be but there are "taxes" mandated by the act which we are aware of. Longer-term, a significant concern is the 40% "Cadillac Tax" but in December 2017 this was delayed until 2022 by congress. This tax would be imposed on plans whose value of benefits exceeds \$10,200 for individual plans and \$27,500 for family plans. The rules and implementation of the PPACA is an ongoing issue we are watching closely to evaluate the effect on our district.

C) Workers Compensation & Unemployment Compensation

Workers Compensation continues in a Group Retrospective Rating Program. Unemployment Compensation has been negligible and is anticipated to remain as such as we plan our staffing needs carefully.

D) Medicare

Medicare will continue to increase at the rate of increase of wages. Contributions are 1.45% for all new employees to the district on or after April 1, 1986. These amounts are growing at the general growth rate of wages.

Summary of Fringe Benefits – Line #3.020

<u>Source</u>	<u>FY19</u>	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>
A) STRS/SERS	\$14,228,410	\$15,754,253	\$16,762,015	\$17,725,831	\$18,627,944
B) Insurance's	20,548,614	21,866,891	23,178,904	24,569,638	26,043,816
C) Workers Comp/Unemployment	1,034,390	1,157,970	1,215,323	1,275,974	1,331,746
D) Medicare	1,244,010	1,309,242	1,361,612	1,416,076	1,472,719
Other/Tuition	<u>140,944</u>	<u>140,944</u>	<u>140,944</u>	<u>140,944</u>	<u>140,944</u>
Total Line 3.020	<u>\$37,196,368</u>	<u>\$40,229,300</u>	<u>\$42,658,798</u>	<u>\$45,128,463</u>	<u>\$47,617,169</u>

Purchased Services – Line #3.030

This line includes costs for community and Science, Technology, Engineering and Math (STEM) schools, scholarships, open enrollment, contracted services, utilities, legal services, data processing, tuition, and professional meeting expenses, transportation for high school (contract with RTA) and contracted substitutes. In FY 19-23, an overall inflation of 3% is being estimated for all categories of this expense except for the Community School, Open Enrollment and Other Tuition categories. The estimated increase for these categories has been estimated at 5% as the students leaving for EdChoice, Open Enrollment and Community School include an additional 100 student for each group. The expenditure for our students attending elsewhere is one the fastest growing expenditures since fiscal year 2014. An area on concern has been sub teacher availability, we have increased the services contract, the administration also has added a contract with Dayton Public Transit to improve the student access to transportation.

We have assumed the utilities to increase 1.5% in fiscal year 2020 and flat for 2021-2023. Basic services and county ESC services has increased to include additional instructional services.

<u>Source</u>	<u>FY19</u>	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>
Base Services	\$2,874,790	\$2,961,034	\$3,049,865	\$3,141,361	\$3,235,602
Instructional & Professional Services	15,855,443	19,331,106	19,911,039	20,508,370	21,123,621
Open Enrollment Deduction-477	5,621,611	5,846,475	6,021,869	6,202,525	6,388,601
Community School Deductions-478	54,097,323	55,720,243	57,391,850	59,113,606	60,887,014
Other Tuition Including Ed Scholarship-479	15,526,149	16,302,456	17,117,579	17,973,458	18,872,131
Excess Cost and SF14 470-475	5,452,206	5,724,816	6,011,057	6,311,610	6,627,191
Transportation Contract	0	4,004,410	3,202,680	3,202,680	3,202,680
Building Services	2,683,846	2,818,038	2,958,940	3,106,887	3,262,231
Utilities	<u>3,565,715</u>	<u>3,619,201</u>	<u>3,619,201</u>	<u>3,619,201</u>	<u>3,619,201</u>
Total Line 3.030	<u>\$105,677,083</u>	<u>\$116,327,779</u>	<u>\$119,284,080</u>	<u>\$123,179,698</u>	<u>\$127,218,272</u>

Supplies and Materials – Line #3.040

An overall inflation of 3% is being estimated for this category of expenses which are characterized by textbooks, copy paper, maintenance supplies and fuel. We have added supplies for diversity, after school programming, River Edge, and Thurgood STEM. The administration will continue to invest additional monies into the textbooks and Chrome Books to improve the curriculum for the students.

<u>Source</u>	<u>FY19</u>	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>
Supplies	\$1,096,843	\$1,754,748	\$1,807,390	\$1,861,612	\$1,917,460
Transportation	\$1,412,270	1,733,932	1,371,136	1,412,270	1,454,638
Textbooks & Technology	2,558,522	2,635,278	2,714,336	2,795,766	2,879,639
Building Supplies	<u>967,554</u>	<u>996,581</u>	<u>1,026,478</u>	<u>1,057,272</u>	<u>1,088,990</u>
Total Line 3.040	<u>\$6,035,189</u>	<u>\$6,841,245</u>	<u>\$7,046,481</u>	<u>\$7,257,875</u>	<u>\$7,475,611</u>

Equipment – Line # 3.050

For FY 2019 through FY2023 we included a capital plan around all building improvements. The administration added dollars for Building Maintenance and Improvements at approximately \$17 million for FY 20-22.

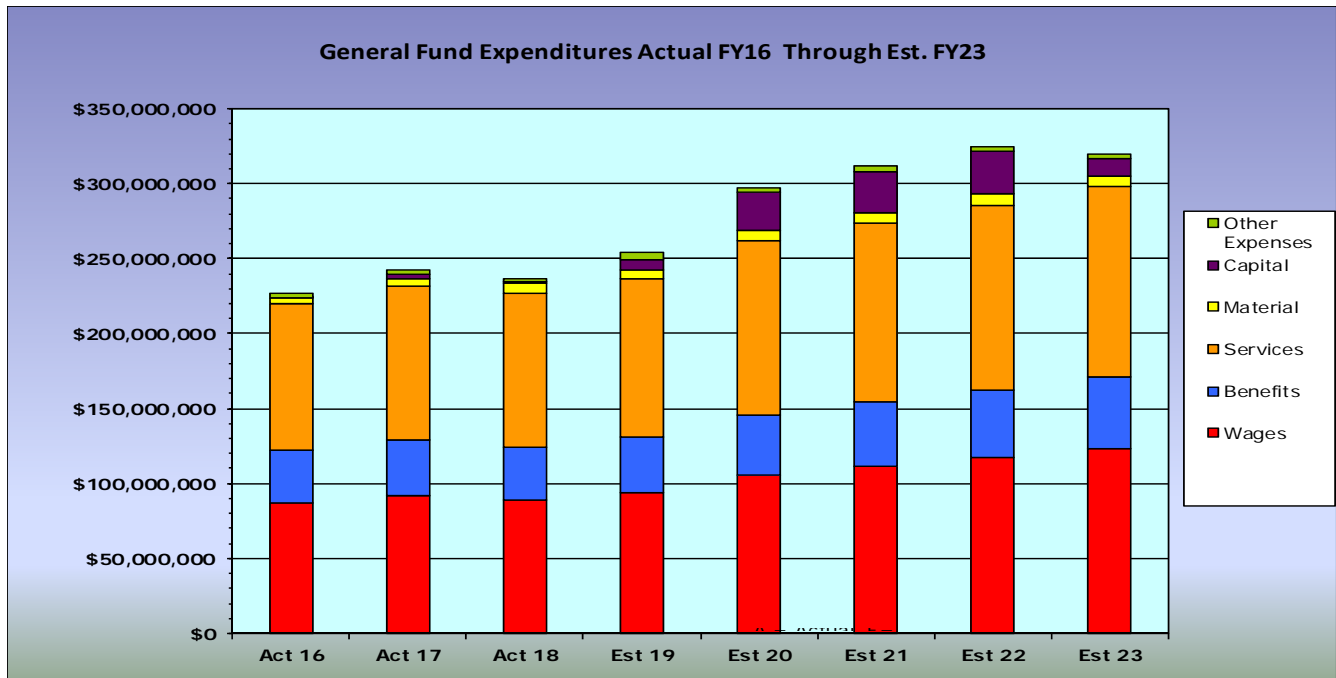
<u>Source</u>	<u>FY19</u>	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>
Capital Outlay	\$6,206,999	\$8,000,000	\$10,500,000	\$11,000,000	\$11,000,000
Building Improvements	\$0	\$16,999,577	\$16,999,577	\$16,999,577	\$0
Technology	<u>1,000,000</u>	<u>450,000</u>	<u>450,000</u>	<u>450,000</u>	<u>450,000</u>
Total Line 3.050	<u>\$7,206,999</u>	<u>\$25,449,577</u>	<u>\$27,949,577</u>	<u>\$28,449,577</u>	<u>\$11,450,000</u>

Other Expenses – Line #4.300

The category of Other Expenses consists primarily of the County ESC deductions for specialized services provided to the District and Auditor & Treasurer (A&T) fees. Auditor and Treasurer Fees will increase with new construction as more dollars are collected. As a result, A&T fees noted below are maintained at current levels. Currently, we are estimating annual increase of 1% for this forecast.

<u>Source</u>	<u>FY19</u>	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>
County Auditor & Treasurer Fees	\$547,984	\$553,464	\$558,999	\$564,589	\$570,235
County ESC	350,000	100,000	100,000	100,000	100,000
Other expenses	<u>4,036,741</u>	<u>2,407,843</u>	<u>2,480,078</u>	<u>2,554,480</u>	<u>2,631,114</u>
Total Line 4.300	<u>\$4,934,725</u>	<u>\$3,061,307</u>	<u>\$3,139,077</u>	<u>\$3,219,069</u>	<u>\$3,301,349</u>

Total Expenditure Categories Actual Fiscal Year 2016 through Fiscal Year 2018 and Estimated Fiscal Year 2019 through Fiscal Year 2023



Transfers Out/Advances Out – Line# 5.010

This account group covers fund to fund advances which are end of year short term loans from the General Fund to other funds until they have received reimbursements to repay the General Fund. These amounts are limited in impact to the General Fund as the amounts are repaid as soon as dollars are received in the debtor fund.

<u>Source</u>	<u>FY19</u>	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>
Operating Transfers Out Line #5.010	\$0	\$0	\$0	\$0	\$0
Advances Out Line #5.020	<u>1,250,000</u>	<u>1,250,000</u>	<u>825,000</u>	<u>825,000</u>	<u>825,000</u>
Total	<u>\$1,250,000</u>	<u>\$1,250,000</u>	<u>\$825,000</u>	<u>\$825,000</u>	<u>\$825,000</u>

Debt Service:

The District currently amortizes the purchase of \$9.2 million bus fleet lease that is complete in October of 2023.

<u>Source</u>	<u>FY19</u>	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>
Principal -Other # 4.055	<u>\$1,045,319</u>	<u>\$1,045,319</u>	<u>\$1,045,319</u>	<u>\$1,045,319</u>	<u>\$1,045,319</u>

<u>Source</u>	<u>FY19</u>	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>
Interest Other Total Line 4.060	<u>\$121,815</u>	<u>\$99,608</u>	<u>\$76,941</u>	<u>\$76,941</u>	<u>\$76,941</u>

Encumbrances –Line#8.010

These are outstanding purchase orders that have not been approved for payment as the goods were not received in the fiscal year in which they were ordered. .

	<u>FY19</u>	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>
Estimated Encumbrances	<u>\$6,500,000</u>	<u>\$5,000,000</u>	<u>\$5,000,000</u>	<u>\$5,000,000</u>	<u>\$5,000,000</u>

Reservation of Fund Balance “Budget Reserve” - Line #9.03

In December of 2014 the Board of Education passed Board Police DBDA. The Board believes that the creation and maintenance of a cash balance reserve of ten percent (10%) of operating expenditures is both prudent and necessary and in the interest of sound fiscal management.

The Board affirms and declares that tax levies shall be pursued, and or the School District’s finances otherwise be managed, to ensure a general fund cash balance equivalent to at least ten percent (10%) of general fund operating expenditures.

Upon receiving any indication that such a cash balance may not be maintained for any year during the current five-year financial forecast period, the Treasurer shall report such a finding to the Board. The Superintendent and Treasurer will propose options that the Board may consider.

<u>Source</u>	<u>FY19</u>	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>
Textbooks & Instructional Materials- Line 9.010	\$0	\$0	\$0	\$0	\$0
Capital Improvements- Line 9.020	\$0	\$0	\$0	\$0	\$0
Budget Reserve-Line 9.030 (BOE Policy DBDA)	\$29,885,118	\$31,273,261	\$32,595,435	\$32,135,930	\$32,135,930
DPIA - Line 9.040	\$0	\$0	\$0	\$0	\$0
Fiscal Stabilization - Line 9.045	\$0	\$0	\$0	\$0	\$0
Debt Service - Line 9.05	\$0	\$0	\$0	\$0	\$0
Property Tax Advances for Future Year- Line 9.060	\$0	\$0	\$0	\$0	\$0
State Bus Purchases- Line 9.070	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Total Reservations of Balance- Line#9.080	<u>\$29,885,118</u>	<u>\$31,273,261</u>	<u>\$32,595,435</u>	<u>\$32,135,930</u>	<u>\$32,135,930</u>

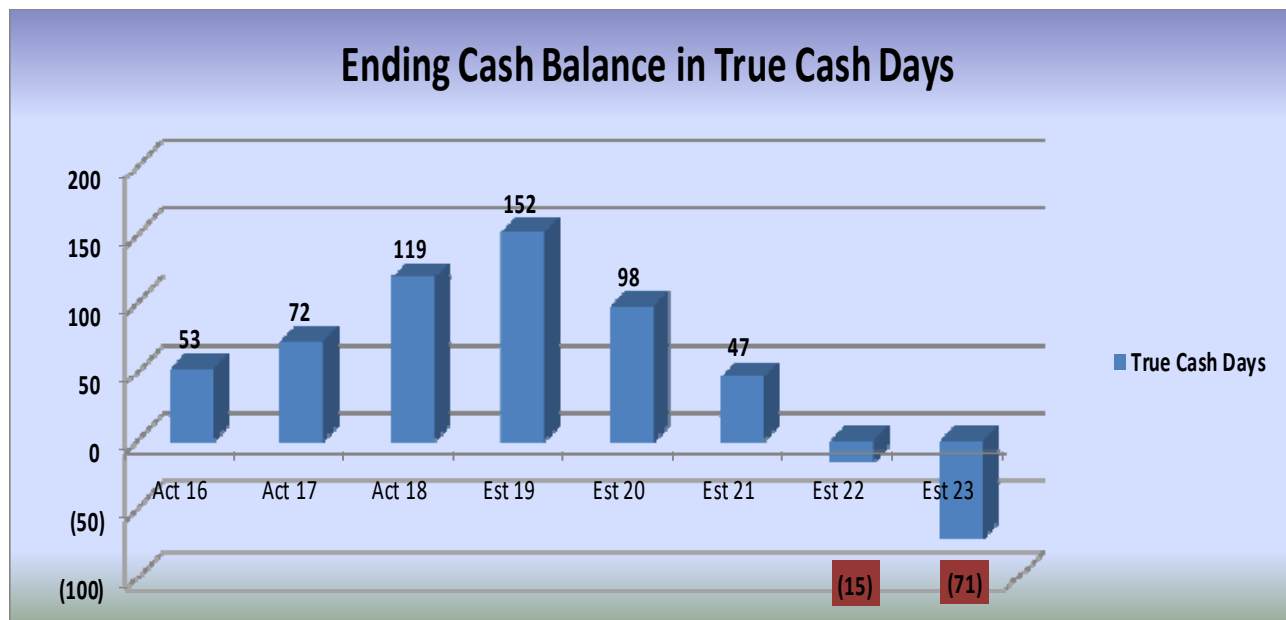
Ending Unencumbered Cash Balance “The Bottom-line” – Line#15.010

This amount must not go below \$-0- or the district General Fund will violate all Ohio Budgetary Laws. Any multi-year contract which is knowingly signed which results in a negative unencumbered cash balance is a violation of Ohio Revised Code section 5705.412, punishable by personal liability of \$10,000, unless an alternative “412” certificate can be issued pursuant to House Bill 153 effective September 30, 2011.

	<u>FY19</u>	<u>FY20</u>	<u>FY21</u>	<u>FY22</u>	<u>FY23</u>
Ending Unencumbered Cash Balance	<u>\$70,385,552</u>	<u>\$43,992,247</u>	<u>\$2,355,432</u>	<u>-\$50,735,538</u>	<u>-\$99,652,670</u>

True Cash Days for Ending Cash Balance

The district has seen an increase of revenue from the state as the percentage state revenue has increased with the past two budget bills. The increase has allowed the district to increase the districts true cash days from being underfunded in FY14 to a reputable balance. The Government Financial Officers Association (GFOA) recommends, at a minimum, regardless of size, for a district to maintain unrestricted budgetary fund balance in their general fund of no less than two months of regular general fund operating revenues or regular general fund operating expenditures. The district will have that amount at the end of FY21.



Conclusion

State law requires schools to operate with positive cash balances. Additional revenue and/or expenditure reductions will need to be considered prior to years where line 7.020 Cash Balance June 30 is negative. Changes in circumstances and the availability of additional information make this forecast subject to revision. Given the uncertainty of future state budgets, local, state and national economic factors, fiscal year 2020 and beyond may deviate significantly from the forecast.